

This discussion paper is/has been under review for the journal Hydrology and Earth System Sciences (HESS). Please refer to the corresponding final paper in HESS if available.

## A framework for global river flood risk assessments

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Received: 15 August 2012 – Accepted: 16 August 2012 – Published: 21 August 2012

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Published by Copernicus Publications on behalf of the European Geosciences Union.

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### Abstract

There is an increasing need for strategic global assessments of flood risks in current and future conditions. In this paper, we propose a framework for global flood risk assessment for river floods, which can be applied in current conditions, as well as in  
5 future conditions due to climate and socio-economic changes. The framework's goal is to establish flood hazard and impact estimates at a high enough resolution to allow for their combination into a risk estimate. The framework estimates hazard at high resolution (~ 1 km<sup>2</sup>) using global forcing datasets of the current (or in scenario mode, future) climate, a global hydrological model, a global flood routing model, and importantly, a  
10 flood extent downscaling routine. The second component of the framework combines hazard with flood impact models at the same resolution (e.g. damage, affected GDP, and affected population) to establish indicators for flood risk (e.g. annual expected damage, affected GDP, and affected population). The framework has been applied using the global hydrological model PCR-GLOBWB, which includes an optional global flood routing model DynRout, combined with scenarios from the Integrated Model to Assess the  
15 Global Environment (IMAGE). We performed downscaling of the hazard probability distributions to 1 km<sup>2</sup> resolution with a new downscaling algorithm, applied on Bangladesh as a first case-study application area. We demonstrate the risk assessment approach in Bangladesh based on GDP per capita data, population, and land use maps for 2010 and 2050. Validation of the hazard and damage estimates has been performed using  
20 the Dartmouth Flood Observatory database and damage estimates from the EM-DAT database and World Bank sources. We discuss and show sensitivities of the estimated risks with regard to the use of different climate input sets, decisions made in the downscaling algorithm, and different approaches to establish impact models.

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## 1 Introduction

There is increasing attention in the scientific and policy communities for strategic global assessments of natural disaster risks. For example, the United Nations International Strategy for Disaster Risk Reduction (UNISDR) now coordinates the production of the two-yearly Global Assessment Report (GAR) on Disaster Risk Reduction (GAR2009, GAR2011) (UNISDR, 2009, 2011), which provides a global overview of risk and risk reduction efforts, and analyses of the underlying trends and causes of risk. Furthermore, risk due to extreme events and disasters are at the core of the Managing the Risks of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX) report of the Intergovernmental Panel on Climate Change (Field et al., 2011). Global risk assessments are required: by International Financing Institutes to assess which investments in natural disaster risk reduction are most promising to invest in; by intranational institutes for monitoring progress in risk reduction activities, for example those related to the implementation of the Hyogo Framework for Action (UNISDR, 2005); by (re-)insurers, who need to justify their insurance coverage; and by large companies to assess risks of regional investments.

UNISDR (2011) defines disaster risk to be a function of hazard, exposure, and vulnerability. Hazard refers to the hazardous phenomena itself, such as a flood event, including its characteristics and probability of occurrence; exposure refers to the location of economic assets or people in a hazard-prone area; and vulnerability refers to the susceptibility of those assets or people to suffer damage and loss (e.g. due to unsafe housing and living conditions, or lack of early warning procedures). Throughout this paper, we have used the same terminology as UNISDR (2011).

The GAR2009 and GAR2011 reports show current estimates of global risk in terms of fatalities and economic exposure for several natural disasters, as well as trends in disaster risk over the past few decades. Extending these global risk assessments to include future changes in both natural disaster frequency and intensity (for example due to climate change) and socioeconomic conditions are seen as a research priority

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(e.g. Field et al., 2011). Such assessments would allow societies and the previously mentioned stakeholders to develop and consider different options for disaster risk reduction. The results of global risk assessments may in particular be used to compare risks from region to region in order to decide which region deserves most commitment to the development of risk reduction measures or mitigation procedures in a changing future.

Flood damage constitutes about a third of the economic losses inflicted by natural hazards worldwide and floods are, together with windstorms, the most frequent natural disasters (Munich Re, 2010; UNISDR, 2009). The concentrated nature of floods makes them predictable in an operational context such as flood forecasting, because forecasts may be tailored to specific known flood prone locations and a short lead time is sufficient to act (see e.g. Carsell et al., 2004; Verkade and Werner, 2011; Weerts et al., 2011; Werner et al., 2005). At the global scale, the local character and short time scale of floods makes prediction difficult, because global data and models are generally tailored to relatively coarse spatial (and to a smaller degree temporal) resolutions. Moreover, the impact of local scale floods is dependent on the spatial overlap between a flooded area and the exposed assets and inhabitants in the region. The spatial variability of such exposures is often large, and there are many examples where they are in fact concentrated in flood-prone regions. The coarse resolution of global hazard data and model outputs (e.g. around 0.5 degree scale) should therefore be tailored to smaller scales such as 1 km before they can be meaningfully combined with exposure and vulnerability indicators.

In this paper, we propose a global flood risk assessment framework for river floods. The framework is based on global hydrological models and global impact assessment models, so that future scenario flood risk may be estimated as well. The framework acknowledges the spatial variability in both exposure and flood hazard, under the limitation that global hydrological models generally have a coarse scale resolution. In short, the framework proposes a model cascade of:

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the preferred downscaling method requires discharge, besides or instead of the flood volume, then the discharge should also be reduced following the above-mentioned method, assuming that a part of the discharge with probability  $p_{\text{thres}}$  remains within the river banks.

5 In GLOFRIS, we apply a static downscaling on the annual extreme volumes from PCR-GLOBWB. As mentioned before, the framework is not exclusive to the use of the method described below.

The principle idea of our downscaling approach is to impose a certain water elevation (above a certain reference, e.g. mean sea level) on river cells within a 0.5 degree pixel, and evaluate which upstream connected cells have a surface elevation lower than the imposed elevation in the river channel. These cells then receive a water layer, equal to the water elevation minus the surface elevation of the cell under consideration. This procedure is repeated with increasing water levels, until the flood volume, imposed in the upstream cells, equals the water volume, generated by the global model in its 15  $0.5 \times 0.5$  degree river cells. A cell is considered to be a 'river cell' (i.e. a cell that can contribute to fluvial flooding) when it contains a stream with a catchment area larger than a certain user-defined threshold. Below this threshold, the stream is not considered to be significant enough to cause river flooding. In the smaller regions, flooding is assumed to be more of a pluvial or flashy nature and should be estimated from other 20 processes than river routing. The downscaling procedure is illustrated in Fig. 2.

Our downscaling procedure ensures that the computed volume of flooded water from PCR-GLOBWB is accounted for and is therefore mass conservative. To generate a probability distribution of flood water levels, the downscaling routine uses the discrete extreme value distribution of flooded volumes, computed as presented in Sect. 2.2.3 25 as input. The result is 30 high resolution estimates of water level maps with given probability of non-exceedance (return period), representing the fluvial flood hazard at an appropriate resolution.

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## 2.3 Estimation of exposure and vulnerability indicators

### 2.3.1 Introduction of methods

In the framework, flood risk is defined as a product of hazard, exposure, and vulnerability (UNISDR, 2009). The hazard is represented by the hydrological model cascade 5 (e.g. within GLOFRIS) in the appearance of flood extent and depth. In this section we will discuss the possible incorporation of exposure and vulnerability indicators in the framework.

Exposure to a flood event can be subdivided into physical exposure, defined as the number of people and assets affected by the event, and the resulting economic exposure (Peduzzi et al., 2009). Economic exposure is represented by the total value 10 of assets in the affected area, which can be estimated using several methodologies. Existing local and regional methodologies calculate exposure in terms of asset values or maximum damage values per individual property or square metre of specified land use (Merz et al., 2010; Messner et al., 2007; Smith, 1994). These asset values are 15 determined using detailed empirical damage data from past flood events or analysis of synthetic (what-if) scenarios (e.g. Green et al., 2011).

Because detailed spatial data are not available on a global scale, exposure indicators for global impact assessment are inevitably more generalised. Since asset values are directly related to GDP per capita (Green, 2010), a combination of population density 20 and GDP data can be used as an indicator for the total value of assets (Peduzzi et al., 2009). An important limitation to this approach is that GDP per capita is an average of total national income, while the spatial differences are substantial (Hill, 2000). An alternative approach is the upscaling of existing regional approaches. Jongman et al. (2012a) have achieved this by taking asset values per square metre calculated for 25 the Netherlands; calculating the values for other countries on the basis of the relative GDP per capita difference; and applying the resulting square metre figures to a global urban density map. A limitation of this approach is that the regional model is designed on the basis of a high-resolution land use map with various categories, while the global

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on climatological risk estimates. Furthermore, the homogenous distribution of GDP over all areas within a country entails the assumption of equal productivity by each inhabitant. In reality, important sources for GDP are often focused on several specific sites or regions, especially in countries where a large part of the domestic product results from natural resource extraction (Hill, 2000; Jongman et al., 2012a).

The land use method also has the limitation that the estimated maximum damage values are directly linked to GDP per capita. Maximum damage values should ideally be calculated on the basis of more information, such as family income and property values. Furthermore, the land use method applies the same vulnerability (depth-damage) functions in each region, while in reality the true vulnerability will vary within and between countries (Jongman et al., 2012b; Merz et al., 2010). More research is needed to make spatial differentiations in vulnerability at the global scale, for example on the basis of estimated building material and quality.

Finally, the available spatial population and land use data make it difficult to produce consistent projections of future flood risk. Existing global models of future land use are limited in that they operate on a low resolution (e.g. 0.5° or 50 km) and focus predominantly on agriculture and vegetation (Verburg et al., 2011). The current understanding of urban expansion over time is limited and fragmented (Seto and Shepherd, 2009). However, ongoing research activities in this field (e.g. Letourneau et al., 2012; Seto et al., 2011) should mean that finer resolution global urban land cover models become available in the short-term.

#### 4.5 Limitations

So far, we have applied our framework over a 30-yr time series, under the assumption of a return period of non-flooding (in the Bangladesh case, this return period was set on 2 yr). This can only be done when the return period of non-flooding is considerably lower than the amount of simulated years available. In areas with high protection standards, the simulated time series are likely to be too short to establish a satisfying probability distribution of events. Therefore, the applicability of our framework is until

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now limited to areas with low protection standards. This is the case in most developing countries. These are also the areas where our framework is most interesting. Furthermore, as mentioned before, the relatively short (30 yr) simulated time series results in a relatively small amount of samples in the tail of the extreme value distribution.

Man-made interactions with the river system, such as the operation of dams and reservoirs, have not yet been taken into account. These could be included in future study, but with the risk of incorrectly estimating the operation during flood conditions. The impact of reservoir control could result in the reduction of floods if the controller has proper information at hand to decide upon pre-releases, but in many cases if such information is not at hand at the reservoir, they may result in larger floods if unexpected inflows are experienced.

The effect of levee breaks is also not included, which can have large impacts on flood patterns. For example, during the Pakistan floods in 2009 a large part of a major embankment was destroyed by the floods, causing a completely different flood pattern than what a model would simulate. This appeals for a more interactive approach to mapping flood hazard, which allows for what-if scenarios on the schematisation of the elevation profile throughout a case study area. Obviously, such what-if scenarios are not suited for a global approach such as presented here.

A further limitation so far is that whilst flood risk has been modelled as a function of flood hazard, exposure, and vulnerability, the vulnerability has been assumed to remain the same in time and space. Future developments in resilience and adaptation measures may however reduce vulnerability (e.g. due to increased awareness, other building methods, flood warning procedures, and so on and so forth). Again, resilience and vulnerability are spatially diverse in nature and should be established using in-situ information. This information may then be propagated into the damage functions. Such local information may be limited when considering large-scale applications.

Finally, we only demonstrated our method using one climate scenario, and two GCM models. If an in-depth investigation into the effects of climate change on flood risks is required, more scenarios, and in particular more GCM runs, should be considered, as









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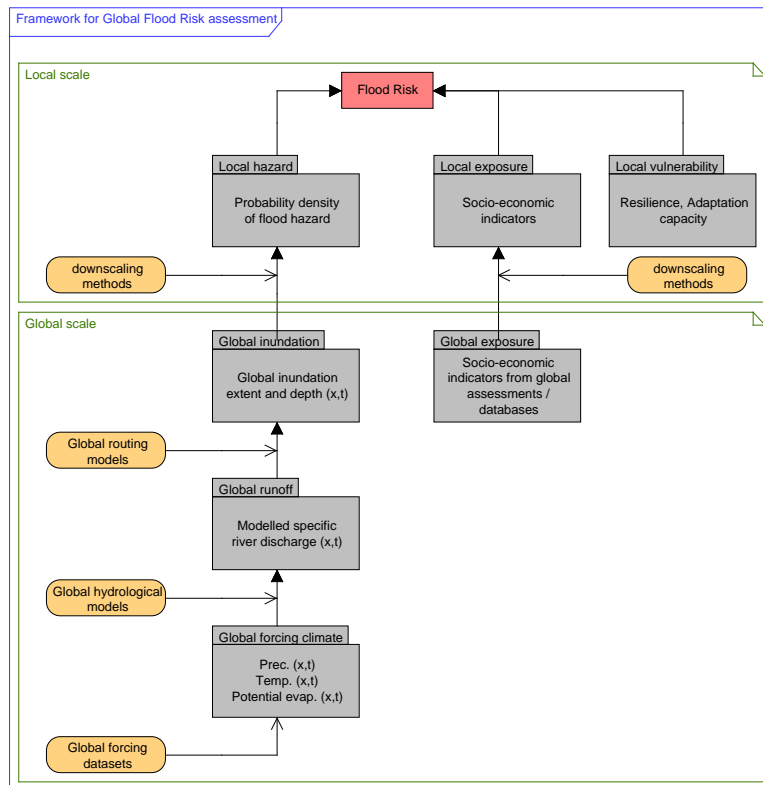
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**Table 1.** Required model characteristics.

Characteristic	Value	Justification
Forcing	> 30-yr daily dataset, comprised of observations, in which the day-to-day variability and auto-correlation is as much as possible preserved. Reanalysis records, in which precipitation observations are assimilated, can also be used.	In particular, precipitation should be volumetrically as accurate as possible, but should also contain the temporal characteristics of rainfall, because flood genesis is typically dependent on multi-day rainfall accumulations.
Model time step	(Sub)-Daily	Runoff generation is a highly non-linear process, and should be resolved at sufficiently short time scales. Furthermore flood propagation over typical grid cell sizes used in global hydrology occurs at daily or even sub-daily time scale
Potential evaporation scheme	Radiation based approach	Haddeland et al. (2011) showed that a non-radiation based approach may result in overestimation of potential and thus actual evaporation during storm (and hence flood) periods.
Runoff scheme	Infiltration excess as non-linear function of soil moisture	A non-linear relation with soil moisture provides the most realistic runoff generation in time and therefore the best hydrograph shape
Routing	Dynamic routing with sub-grid variable overbank elevation	A dynamic routing, which differentiates river flow from overbank flow, is required to simulate sub-grid flood extent and depth. This component can be a separate model, forced by the outputs of a global hydrological model.

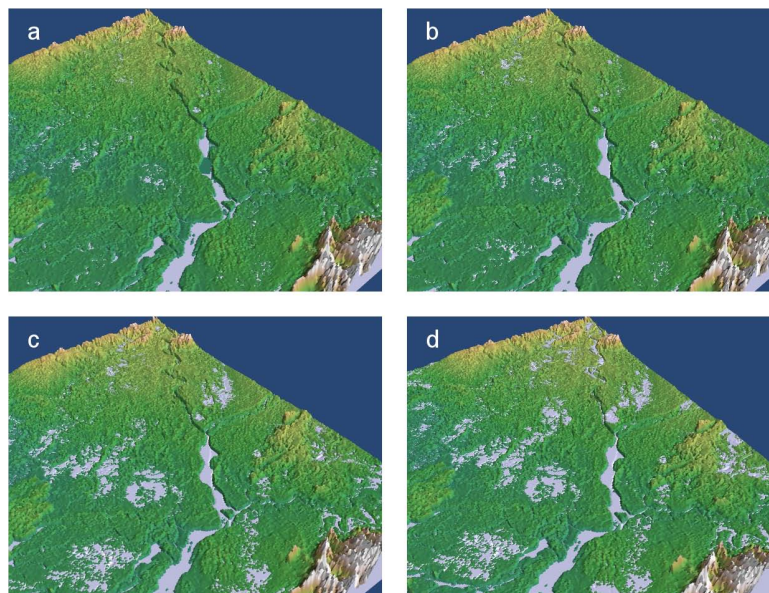
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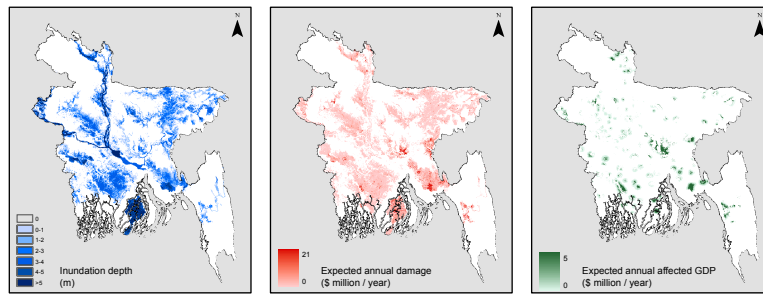
**Fig. 1.** Schematic of framework for global flood risk assessment.

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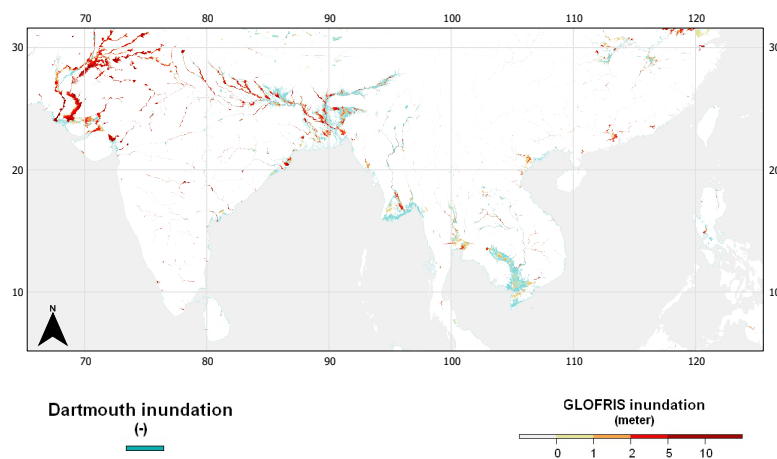
**Fig. 2.** An illustration of the sequential leveling of river water levels with the surrounding connected pixels over a part of Bangladesh on a  $1 \times 1$  km elevation grid. The examples shown here are computed using the once in 30 yr flood from the ERA40/CRU reference scenario; assuming flooding from stream order 6 and higher; a levee height, conform a recurrence interval of 0 yr (i.e. the total volume from DynRout is considered): **(a)** leveling with 10 cm of water, **(b)** 20 cm of water, **(c)** 2 m of water, some areas have stopped filling, **(d)** 10 m of water.

9654



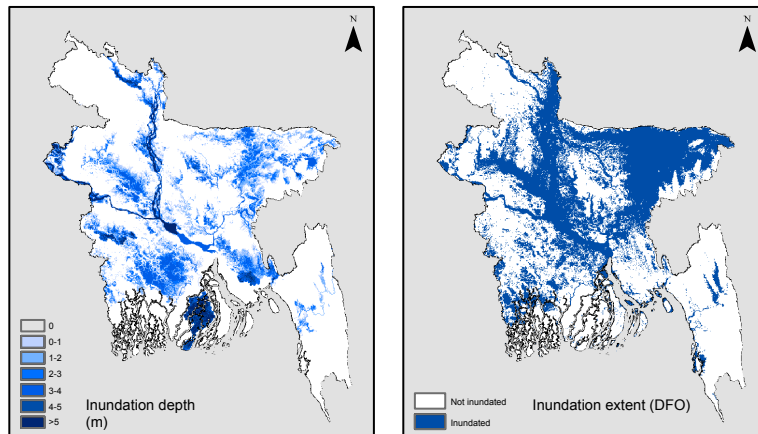
**Fig. 3.** From left to right: the 30-yr flood, downscaled to Bangladesh; the expected value of annual damage (land use method); and the expected value of annual affected GDP (population method), based on the reference climate (1961–1990) and the current population, land use, and GDP

9655



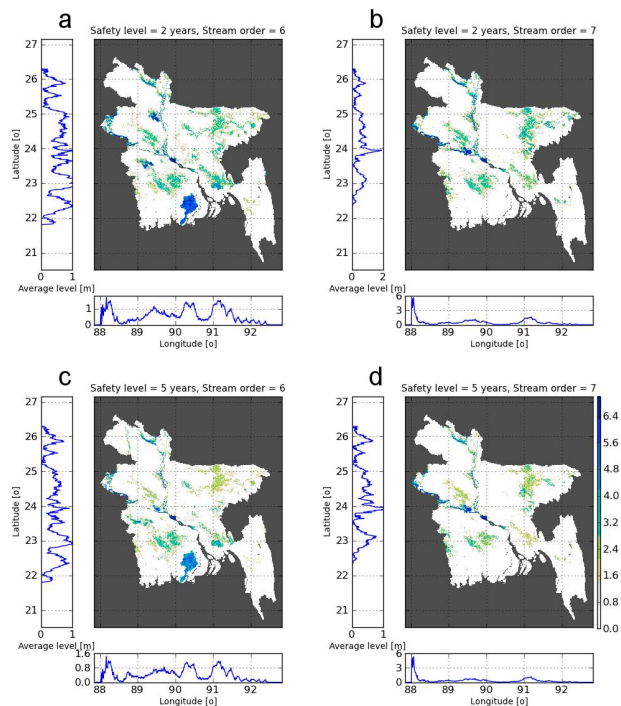
**Fig. 4.** Once in 30-yr inundation according to GLOFRIS model cascade, overlaid on the Dartmouth Flood Observatory maximum inundation extent.

9656



**Fig. 5.** Validation of flood hazard map over Bangladesh.

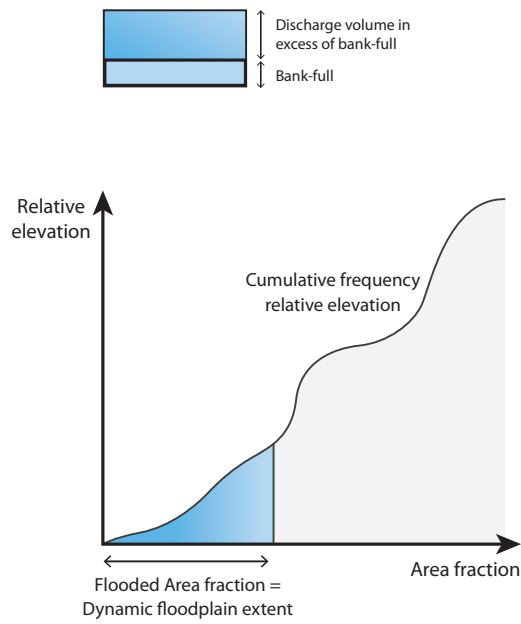
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**Fig. 6.** The sensitivity of the downscaling to the 2 choices: (1) from which Strahler stream order do river floods occur?; and (2) at which minimum return period do floods start to cause damage? Each plot shows a top-view and zonal averages in longitudinal and latitudinal direction of inundation levels [m] at a 30-yr return period. Each subfigure shows the results with different assumptions on the river size, and return periods at which river floods start to play a role.

9658





**Fig. 7.** Schematic of determining the static floodplain area and the dynamic floodplain extent (fraction flooded area) within a  $0.5 \times 0.5^\circ$  cell based on bank-full discharge surface water level, actual surface water level and a  $1 \times 1$  km digital elevation model. The discharge volume in excess of bank-full, as shown in the top figure, is mapped onto the cumulative distribution of floodplain elevation, as shown in the bottom figure.